

# DANUBE POLLUTION REDUCTION PROGRAMME

## NATIONAL REVIEWS 1998 HUNGARY

### TECHNICAL REPORTS

**Part A: Social and Economic Analysis**

**Part B: Financing Mechanisms**



**Ministry of Environment  
Ministry of Transport, Communication and Water  
Management**

*in cooperation with the*

**Programme Coordination Unit  
UNDP/GEF Assistance**





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## Preface

The National Reviews were designed to produce basic data and information for the elaboration of the Pollution Reduction Programme (PRP), the Transboundary Analysis and the revision of the Strategic Action Plan of the International Commission for the Protection of the Danube River (ICPDR). Particular attention was also given to collect data and information for specific purposes concerning the development of the Danube Water Quality Model, the identification and evaluation of hot spots, the analysis of social and economic factors, the preparation of an investment portfolio and the development of financing mechanisms for the implementation of the ICPDR Action Plan.

For the elaboration of the National Reviews, a team of national experts was recruited in each of the participating countries for a period of one to four months covering the following positions:

- Socio-economist with knowledge in population studies,
- Financial expert (preferably from the Ministry of Finance),
- Water Quality Data expert/information specialist,
- Water Engineering expert with knowledge in project development.

Each of the experts had to organize his or her work under the supervision of the respective Country Programme Coordinator and with the guidance of a team of International Consultants. The tasks were laid out in specific Terms of Reference.

At a Regional Workshop in Budapest from 27 to 29 January 1998, the national teams and the group of international consultants discussed in detail the methodological approach and the content of the National Reviews to assure coherence of results. Practical work at the national level started in March/April 1998 and results were submitted between May and October 1998. After revision by the international expert team, the different reports have been finalized and are now presented in the following volumes:

Volume 1:	Summary Report
Volume 2:	Project Files
Volume 3 and 4:	Technical reports containing:
	- Part A: Social and Economic Analysis
	- Part B: Financing Mechanisms
	- Part C: Water Quality
	- Part D: Water Environmental Engineering

In the frame of national planning activities of the Pollution Reduction Programme, the results of the National Reviews provided adequate documentation for the conducting of National Planning Workshops and actually constitute a base of information for the national planning and decision making process.

Further, the basic data, as collected and analyzed in the frame of the National Reviews, will be compiled and integrated into the ICPDR Information System, which should be operational by the end of 1999. This will improve the ability to further update and access National Review data which is expected to be collected periodically by the participating countries, thereby constituting a consistently updated planning and decision making tool for the ICPDR.

UNDP/GEF provided technical and financial support to elaborate the National Reviews. Governments of participating Countries in the Danube River Basin have actively participated with professional expertise, compiling and analyzing essential data and information, and by providing financial contributions to reach the achieved results.

The National Review Reports were prepared under the guidance of the UNDP/GEF team of experts and consultants of the Danube Programme Coordination Unit (DPCU) in Vienna, Austria. The conceptual preparation and organization of activities was carried out by **Mr. Joachim Bendow**, UNDP/GEF Project Manager, and special tasks were assigned to the following staff members:

- Social and Economic Analysis and Financing Mechanisms: **Reinhard Wanninger**, Consultant
- Water Quality Data: **Donald Graybill**, Consultant,
- Water Engineering and Project Files: **Rolf Niemeyer**, Consultant
- Coordination and follow up: **Andy Garner**, UNDP/GEF Environmental Specialist

The **Hungarian National Review** was prepared under the supervision of the Country Programme Coordinator, **Ms. Maria Galambos**. The authors of the respective parts of the report are:

- Part A: Social and Economic Analysis: **Mr. Judit Rakosi**
- Part B: Financing Mechanisms: **Ms. Klara Toth**
- Part C: Water Quality: **Mr. Gyorgy Pinter**
- Part D: Water Environmental Engineering: **Mr. Sandor Kisgyorgy**

The findings, interpretation and conclusions expressed in this publication are entirely those of the authors and should not be attributed in any manner to the UNDP/GEF and its affiliated organizations.

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Ministry of Transport, Communication and Water Management

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# **Part A**

## **Social and Economic Analysis in Relation to Impact of Water Pollution**



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## **List of Abbreviations on Social and Economic Aspects**

<b>CSO</b>	Central Statistical Office
<b>DWA</b>	District Water Authorities
<b>EPI</b>	Environmental Protection Inspectorates
<b>HEHAP</b>	Hungarian Environmental Health Action Programme
<b>LRA</b>	the Land Registration Agency
<b>MACD</b>	the Ministry of Agriculture and Country Development
<b>ME</b>	the Ministry of Environment
<b>ME</b>	the Ministry of Economy
<b>MTCWM</b>	the Ministry of Transport, Communication and Water Management
<b>MH</b>	the Ministry of Health
<b>NCB</b>	Nature Conservation Boards
<b>NEP</b>	National Environmental Programme
<b>NPB</b>	National Park Boards
<b>PHMOS</b>	State Public Health and Medical Officer Service
<b>TI</b>	the Transport Inspectorates



# 1. Summary

## Description of the State of the Danube Environment

In 1997 the Parliament adopted the National Environmental Programme (NEP). The starting point of the NEP is the identification of the main problems and their most important causes. Due to the basin like character of the country the annual, average water quantity flowing through Hungary (120 billion m<sup>3</sup> /year) per inhabitant is the highest in the world. Hungary with respect to water is also a typical transit country, water reserves both quantitatively and qualitatively depend on the interventions in the neighboring countries.

- a. Temporary alga development in Danube is still growing and bacterial pollution is not decreasing. The nitrate contents of Danube increases every year and extreme values exceeding even 20 mg/l are not rare. Because of river regulation and peppe dredging, sludge has accumulated in the vicinity of some bank-filtered wells. Due to the decomposition of organic substances, iron, manganese and the dissolved organic content of water from wells has grown. In certain regions the accumulation of toxic materials in bed-deposits can be observed;
- b. Besides the improvement of several parameters the ortho-phosphate content in the river Tisza has greatly increased;
- c. The majority of tributaries are regarded polluted;
- d. In case of Lake Balaton recent measures have stopped the nutrient load growth. A significant factor of eutrophication is phosphor, within it the invariable level of inside phosphor load (redissolved from the bed deposits) is decisive. If the weather is favorable for algae development, because of low nitrogen content of the lake, blue algae propagates can bind the nitrogen of the air. This phenomenon results in the temporary growth of the N-load of Balaton. In these periods atmospheric N load may be three times higher than of bank side load.
- e. The irrigation canals built in the Great Plain are often used for drainage of sewage from settlements. The use of water polluted this way is limited for irrigation.
- f. First of all, several years of drought and at some lakes the unjustifiable water drainage of small gradient canals have led to major water level decreases in the natural sodic lakes representing great natural values in the Great Plain; in addition, the growing quantity of in-flowing wastewater has significantly deteriorated water quality:
- g. A major pollution source is the fact that while 96-97% of the population live in areas with public utility supply water, the percentage living in areas with sewers is only 57% the gap is almost 40%.
- h. The majority of sewage is either not purified or if it is, not adequately. Especially the capital and some big towns lag behind. Treatment of sludge coming from wastewater treatment and its harm free disposal in general have not been solved.

## Analysis and Projection of Population and Water Sector Relevant Characteristics

*Analysis of demographic data and projection of urban and rural population in the Danube catchment areas.*

The population of Hungary in 1997 was 10,135,000 of which urban population 6,382,000 rural population is 3,753,000. In long term it can be expected: 2010 year  $9,908 \times 10^3$  persons, 2020 year  $9,483 \times 10^3$  persons.

### ***Estimation of actual and future demand for water***

In Hungary for the different economic activities and for the household produced total water amount is  $6,279.1 \cdot 10^6 \text{m}^3/\text{a}$ .  $5,302.7 \cdot 10^6 \text{m}^3/\text{a}$  (84.5% of the total) is ensured from surface water, the rest  $976.4 \cdot 10^6 \text{m}^3/\text{a}$  (15.5% of the total) is ground water.

The domestic demand on raw water for almost all people of the country is ensured by the public water supply system with the exception of the households, which are in peripheries. About 3-4% of the population lives here.

In the public water supply in Hungary the most important economic factor is the water supply system based on ground water (94.7%). The public supply systems based on surface water ensure freshwater only for some local consumers. More than 2/3 part of the total production of public water supply system serves the freshwater supply of the population, and the rest serves the other economic activities. It can be estimated that only 4% of the population served by surface water originated water. In the water supply comfort of the population there are significant differences. Beside of the supply where the households are directly connected to the water supply system, a significant part of the population satisfies its water demand with the help of water taps which are on the courtyard of the house or even in the street. Water consumption per capita in urban areas 128l/capita/d, in rural areas 71l/capita/d.

Average in the country: 107 l/capita/d.

In long term the population demand on raw water will be growing by 35-37% until 2010-2020. The increase of the domestic water demand is at first because of the demand on perfect water supply level. Because of the increase of the population water demand level in long term there will be not so big difference between the urban and the rural areas. (The per capita water demand will be equalized). By 2010 the now existing water supply differences between the catchment areas will significantly decrease. The underdeveloped areas begin to develop and the equalization will take place about at 2020. The per capita water demand will be about equalized as well.

### ***Estimation of actual and future production of waste water***

The canalization and the sewerage systems are in backwardness compared to the water supply system. About 45% of the population is connected to centralized sewerage system in the country, in urban areas the ratio is 67%, in rural areas 6%.

The population living in the area where are no sewerage system use septic tanks for the wastewater disposal, but about the 2/3 part of these are inefficient and are dangerous to the environment (especially for the vulnerable ground water).

The aim of the Sewerage Framework Plan of Hungary 2010 is, that the about 45% sewerage rate increases about to 68%. For the areas, where there will be no sewerage system even after the realization of the long range plan, must be at least 23% construct professional individual wastewater treatment plants for healthy dumping of the wastewater.

### ***Analysis of health hazards through water pollution and unsanitary conditions***

At first it must be mentioned that the drinking water supply of Hungary is ensured by ground water.

The classification of surface water - used as drinking water - according to EU prescriptions (75/440/EEC Directive) hasn't been done yet, but according to the used technologies and operating experiences Danube, Tisza and all the tributaries can be considered as being in A2 class. There are problems only at special contamination where for some time the water can be considered as being in A3 class. Especially dangerous are the periods of unexpected oil contamination and great microbiological contamination. The cleaning technologies are not always prepared for protection against this kind of contamination. From the point of view of health risk the water supply from

surface water works vary in space and time. During the year the surface water works in general comply with the strict prescriptions given for water quality, so there is a minimal risk for the population. Similarly there is a minimal of risk at waterworks where the drinking water can be substituted with other water basis (e.g. ground water) in some contamination period. Where there is no possibility for substitution there grows the health risk of the population at the rate of the contamination.

The planned utilization of bank water resources shows that the surface water production will be at the same level in the future as it is now.

According to bathing water quality out of a total of 2086.3 km river stretch, 525.5 km (25.2 %) have proven as seriously polluted, 1185.3 km (56.8 %) as unacceptable, 342.2 km (16.4 %) as acceptable and 33.3 km (1.6 %) as excellent water quality. In settlements along these stretches lives a total population of 3,807,309, of which 628,896 (16.5 %) and 2,849,203 (74.8 %) respectively, is living by stretches of seriously polluted and unacceptable quality. The number and percentage of population settled by stretches of acceptable and excellent respectively quality is rather low: 294,609 (7.7 %) and 34,601 (0.9 %), respectively.

Among water related environmental health problems the following are to be highlighted related to water (NEP):

1. Regarding drinking water, adequate settlement of problems of drinking water containing arsenic, bacteriological infection, nitrate contents and chlorinating by-products.
2. Reduction of the threat of swimming-pool epidemics from bacteriological infection.

## **Analysis of actual and expected impact of economic activities on water demand and potential pollution of aquatic systems**

### ***Industrial activities***

Some industrial plants have their own water supply systems. The planned water amount produced with the help of the unique water plant, according to the source of water is:

- surface water	4,326.2	$10^6\text{m}^3/\text{a}$	(97.6%)
- ground water	148.6	$10^6\text{m}^3/\text{a}$	(3.3%)
<b>Total of own production:</b>	<b>4,474.8</b>	<b><math>10^6\text{m}^3/\text{a}</math></b>	<b>100.0%</b>

From the ground water  $55.5 \cdot 10^6\text{m}^3/\text{a}$  is mining water. The industrial plants refill their own water production with water from the central water supply system and with water originating from other water plants, and it happens too, that they give some part of their own production to other consumers. Considering all of these the water amount for industry is  $4,695.2 \cdot 10^6\text{m}^3/\text{a}$ . From this the surface water is  $4,587.6 \cdot 10^6\text{m}^3/\text{a}$  (97.7%). The cooling water is  $4,416.5 \cdot 10^6\text{m}^3/\text{a}$ .

The distribution of water use among the industrial branches is as follows: electricity production 92.4%, manufacturing 6.9%, construction and other activities 0.7%. Because of the industrial growth the water demand could increase, but the water sparing technologies could counteract. At the same time it can be expected that in the fields of public water supply the now existing high water loss will decrease.

The industrial discharge amount according to the method of disposal is as follows: central sewerage system 28.9%, discharged directly to the rivers 63.0%, to the soil 2.2%, utilization 4.5%, other 1.4%. Beside this the industrial plants discharge wastewater, which is contaminated only with heat and doesn't need any treatment. The total amount of this is  $4,472.4 \cdot 10^6\text{m}^3/\text{a}$ .

In connection with the industrial wastewater discharged to central sewerage system there is a country-wide problem, namely that the industrial pre-treatment isn't solved, nor has good efficiency. This has high load to the central treatment plants, has danger of water contamination, renders more difficult or makes impossible the disposal of sludge. Only 40% of industrial wastewater discharged directly to the rivers is treated with suitable method. The valid regulation promotes only to some extent to meet the wastewater treatment requirements. In the plants which are being constructed in the future only those solutions will get permission which comply with the environmental and water management prescriptions. The pre-treatment of the wastewater discharged to public sewerage must be solved similarly. At some places the mining operation - where direct contamination is possible - causes water quality problem and similarly, there could be problem at the environment of abandoned mines and with mines being under water - especially with the karst water resources. The contamination, which occurred and nobody is responsible for causing it, the permanent environment contamination are very big problems. Releasing the damages has social, economical, political and judicial relations. Because of this it became governmental task.

### ***Municipal discharges***

The municipal sector represents one of the most important sectors leading to both surface and ground water pollution. The importance of municipal sector in connection with water pollution is based on the fact that into surface water discharged municipal wastewater exceeds 80% of total of surface water discharged wastewater needing treatment. This amount is approximately four times as much as the industrial wastewater needing treatment, which is discharged directly into surface water and many thousand times as much as the wastewater discharge from agricultural point sources. The majority of sewage is either not purified or if it is, not adequately. (The ratio of biologically treated municipal wastewater is less than 40%, while that of advanced treated municipal wastewater is below 3%, only mechanically treated wastewater is 44%, wastewater without treatment is 14 %). Especially the capital and some big towns lag behind.

Since only 45 % of the households are connected to the sewer system (while the 96-97% of population is supplied with healthy public drinking water), the majority of household wastewater is desiccated, however, it is characteristic in Hungary, that the septic tanks are very often improperly managed causing infiltration of wastewater into the ground. The low level of canalization significantly contributes to inappropriate desiccation of household waste water. In areas with canalization water pollution is caused by the low level of willingness to connect to the municipal sewer system, because people can hardly afford the high sewer prices. Therefore in Hungary in general there are very low utilization of operating municipal sewer and wastewater treatment plants, causing water pollution. The public sewerage system serves the conduction of precipitation as well.

It is a basic goal that the wastewater discharged to surface water must be treated at least by biological treatment. The nutrient sensitive water resources (lakes, back water, reservoirs) are especially to be protected. Here must decrease the nutrient load. This needs advanced wastewater treatment. According to the EU prescriptions the wastewater sewerage and treatment must be solved at the end of 2000 on the settlements which are bigger than 15000 inhabitant-equivalent and at the end of 2005 on the settlement which are bigger than 2000 inhabitant-equivalent. These tasks will be completed in Hungary at 2010. Among the tasks is to solve the treatment and harmless dumping or utilization of the wastewater sludge.

### ***Agricultural activities***

The distribution of agricultural water production -  $1,028.4 \cdot 10^6 \text{m}^3/\text{a}$  (100%) according to the source of water can be estimated as follows: surface water used for  $935.3 \cdot 10^6 \text{m}^3/\text{a}$  (90,9 %), irrigation and fish-ponds, for other purposes and in some part, for irrigation used ground water (estimated)



of goods (freight ton-kilometers of goods) on waterways is the 10% of the transportation of the country. The transportation of passengers (passenger km) is even worse because it is only the 0.1% of the total of the country (in passenger km). In 1992 the parliament passed a law about the establishment of National public transportation ports. Nowadays the National public transportation ports are: Győr-Gönyű (confessional competition is going on) Csepel, RORO and container port in Nagytétény, Dunaújváros, Baja and in the future Szekszárd and on the Tisza: Szeged.

Hungary was in the recent years a real paradise of **water tourism** and could be developed in a very short time to a new branch of tourism if the necessary conditions could be ensured. In connection with the water quality used for recreation the followings must be mentioned:

- Danube is appropriate for water sports (e.g. shipping) and for line-fishing. Bathing is restricted by water quality. In some periods the water is inadequate for bathing.
- the large lakes are appropriate almost all recreation utilization (for bathing too)
- Tisza and bigger tributaries are appropriate for rolling and other water sports and for line-fishing too. Using them for bathing depends on water quality.

Water tourism needs a lot of governmental decisions for starting and running in it as a new branch of tourism.

## **Analysis of Relevant Institutional Framework and Actual Policies and Strategies**

In the chapter 6 there is a detailed documentation, listing and short analysis of the relevant institutional framework, organizations and responsibilities in different level of institutional structure: Central Government Organizations; Regional Organizations, Agencies performing functions of Authorities; Local Governments; Special Institutes and Organizations. Strengthening the Environmental Institutional System is fundamental for the implementation of the National Environmental Programme both on the level of the national institutions and regional, local levels. In the chapter 7 there is the documentation of the relevant, accepted, ongoing programmes within the framework of the National Environmental Programme to reduce water pollution and to assure sustainable human development and healthy environment in the Danube basin.

## 2. State of the Danube Environment

### 2.1. Water Resources

95% of the surface water originates from abroad. The main characteristic is that it arrives in some big river (Danube, Tisza, Dráva, Rába, Maros, Körösök, Ipoly, Sajó, Hernád, Bodrog, Szamos, Kraszna, e.t.a.) and in a lot of small streams, but it leaves the country concentrated to three rivers namely Danube, Tisza, Dráva.

**Table 2.1. Annual surface water resources of Hungary in 1996. (1) m<sup>3</sup>/min**

Natural resources	2386.0
Minimum acceptable flow (-)	1177.0
Foreign committed resources(-)	174.7
Increase from storage (+)	86.6
Ground water	
Waste water discharge (+)	16.9
Mining water	2.8
<b>Utilizable water resource</b>	<b>1139.5</b>

The average rate of flow of the surface waters entering Hungary in the catchment area of the Danube shows a decreasing tendency of 5-10% between 1960 and the middle of the nineties. The average rate of the surface waters entering Hungary in the catchment area of Tisza shows already a decreasing tendency of over 15% for the same period.

The ground water resources are of basic importance of drinking water, and make up more than 90%. According to present knowledge the utilizable ground water resources can be estimated as 5 x 10<sup>6</sup>m<sup>3</sup>/d. This value is about the 2/3 part of the permitted amount. Distribution according to water resource types is:

- 10 % subsoil water
- 30 % bank water
- 20 % karst water
- 40 % stratum water

Production from ground water had been increased till the mid eighties and at the beginning of the nineties - because of financial problems - decreased enormously. All the production in 1987-88-ban was an average 4.5 Million m<sup>3</sup>/d, in 1995 only 3.1 Million m<sup>3</sup>/d.

The quantity of the surface water and ground water resources is determined by the hydrometeorological circumstances. In the middle part of the Carpet-basin in a very extent the precipitation decreased and the potential evapotranspiration increased in the last decades. The surface and ground water flow which is the difference between the precipitation and the real evapotranspiration - which was about zero still in the wet decade too - had been decreased with order of magnitude and in the middle area of the Great Plain became negative. The decrease wasn't so high in the mountains and in the western part of the country. Because of the reservation and drainage processes, the ground water resources are determined by the hydrometeorological circumstances of long periods. This means that the surplus or lack of some years can be accumulated, so when a dry period is over the lack could be continue for some time.

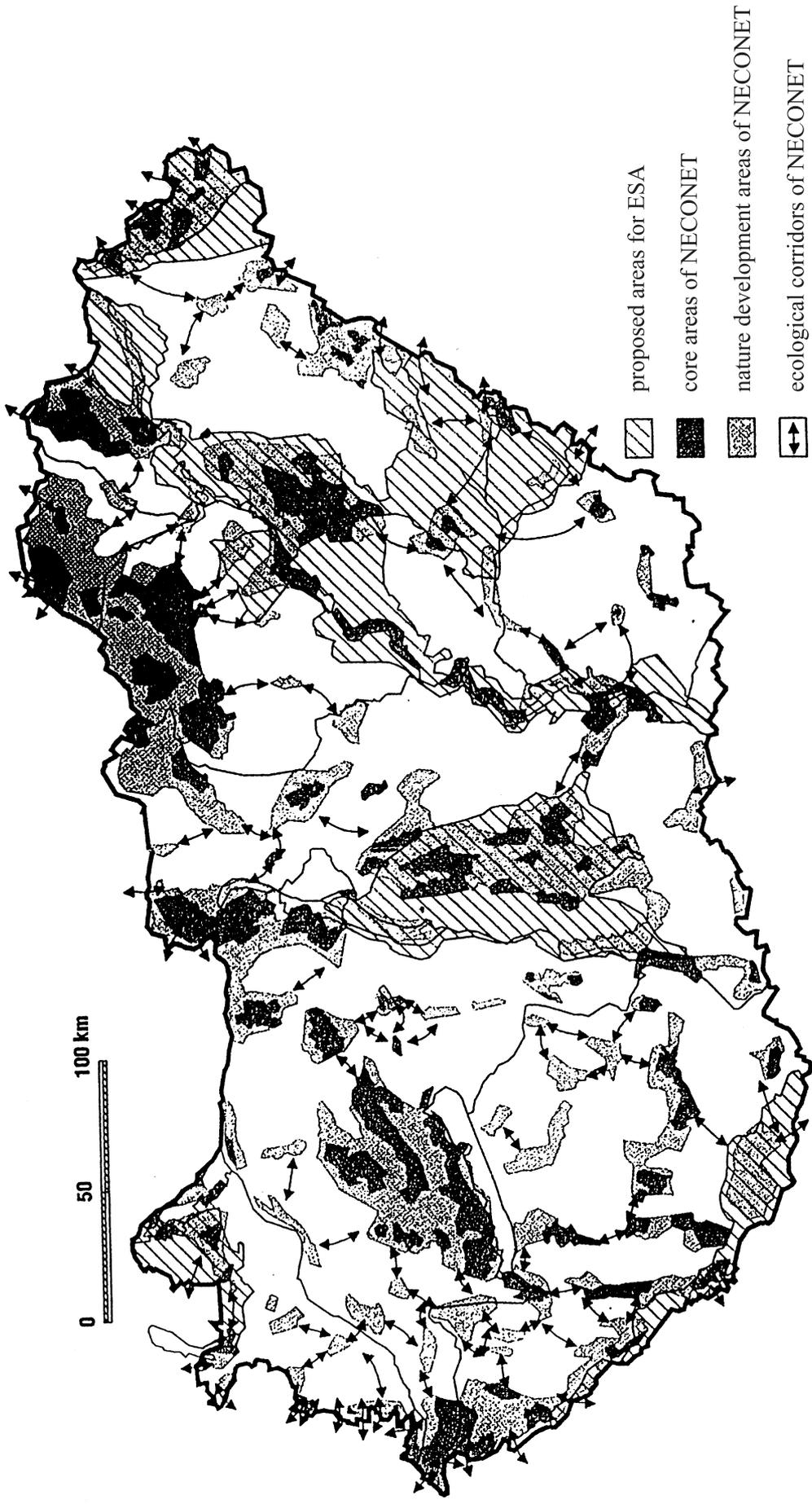
## **2.2. Biological Resources and Eco-systems**

The Conception of National Nature Conservation Politics (1994) (2) consider as most important habitats among others the water spaces and wetlands. Because of the drying up and eutrophication the Conservation the flora and fauna of the wetlands has a high priority in the Nature Conservation politics. The Hungarian rivers and their catchment areas - due to their original Nature - are essential elements of National Ecological Network. They cross basic areas of international and national interest, connect them and at the same time establish connections with the elements of bioregional network over the boundaries. The magnitude of the protected area - comparing to the situation in 1984 - increased at a great extent and is continuously growing. Figure 2.2.1. shows the water- and terrestrial- system of ecological corridors.

The main specific features and problems related to water flora and fauna are the following as stated by the National Environmental Programme (NEP) (3) NEP, which was adopted in 1997 by the Parliament.

- a. Water habitats are the most endangered, in addition to natural drying up and biological degradation traced back to human activity, by pollution of human origin. One has to give up the idea that wetlands are natural recipients of pollution, which absorb and transport everything.
- b. Drying up valuable bogs and bogmeadows is not simply the consequence of unfavorable climate changes (or just fluctuation) but harmful technical intervention in the water catchment areas and the elimination of wetlands has also contributed to the problem.
- c. The state of wet and medium wet (mezophyl) meadows, grasslands and pastures has significantly deteriorated - especially in the last 20-25 years - because of unreasonable management and traditional utilization. The areas of grasslands and meadows have also decreased significantly because of arable Land, forestry management and other utilization forms (fishing ponds, industrial plants, uses coming from urbanization, segregation by transportation). Nuisance effects by human activities have started degradation processes in great parts of grasslands.

Figure 2.2.1. National Ecological Network (NECONET) and Environmentally Sensitive Areas (ESA)







- sinking, besides agricultural damage, the water reserve of wetland habitats, and groundwater lakes has fallen, buildings have been damaged in areas characterized by layers susceptible for collapse.
- b. Stratum water sinking in the basin areas of the country is 0.1-0.4 m/year expressed in water column, in the deeper thermal water reservoirs it exceeds 1 m/year.
  - c. Karst water sinking in the Transdanubian Mountains was 1m/year until the end of the 1980s, but at some places much higher. Depression on average reached 30 m, at some places 100 m.
  - d. The yield decrease of karst springs in the Transdanubian Mountains resulted in spring drying up, in the case of edge thermal karst springs it resulted in dangerous yield decrease in the 1980s. Regeneration began when mining water withdrawal was halted.

Qualitatively:

- a. Pollution in ground water is mainly nitrate among the regularly measured components primarily because of the lack of sewers at settlements and animal breeding plants, and non-point source effect of fertilizers and manure.
- b. Mining activity causes water problems where the threat of direct pollution exists; wrong transportation, disposal, storage of pollutants and waste, and the existence of the abandoned, uncontrolled dumpsites.
- c. Water quality has deteriorated at bank filtered water aquifers in the riverbed, in addition to pollution of background groundwater, as a result of anaerobe processes caused by fine particle depositions.
- d. In case of drinking water aquifers are the most important instrument of water quality protection of areas and structures but because of the lack of regulations and economic problems (e.g. lack of Land use management compensation) they do not exist. Regulation is being updated.
- e. Clean-up in connection with pollution and durable environmental damage without a responsible body has become a huge task which primarily falls on the state due to social, economic, political and legal causes.

### 3. Actual and Future Population and Water Sector Relevant Demographic Characteristics

The organization of water services is prescribed by the 4/1990. (X. 24.) KHVM regulation. Most of the regional water management tasks are performed by the Water Authorities. The operational areas of the Water Authorities are delimited by a designated reach of the big rivers and tributaries or a designated reach of the tributaries. In consequence the working area of the 12 Water Authorities - which covers the total area of the country - represents each of the large catchment areas. Because of this, the texts, tables and other appendices are carried out according to Water Authorities catchment areas. The areas are grouped according to the catchment areas of Danube and the catchment areas of the Tisza Rivers and the different sections of this paper which show the situation of the country are worked out in compliance with this.

Catchment Area of the Danube	
01. Győr	North Transdanubian Water Authority
02. Budapest	Middle Danube Valley Water Authority
03. Baja	Lower Danube Valley Water Authority
04. Székesfehérvár	Middle-Transdanubian Water Authority
05. Pécs	South-Transdanubian Water Authority
06. Szombathely	West-Transdanubian Water Authority

Catchment Area of the Tisza	
07. Nyíregyháza	Upper-Tisza Area Water Authority
08. Miskolc	North Hungarian Water Authority
09. Debrecen	Over the Tisza Water Authority
10. Szolnok	Middle-Tisza Area Water Authority
11. Szeged	Lower Tisza Area Water Authority
12. Gyula	Körös Area Water Authority

It must be remarked that the used statistics reflect the 31.12.1996 situation. These data are the latest Information for the present situation.

Data could be given for Danube and tributaries only where there were reliable information in the statistics.



### 3.1.2. Area

The data for the area of the country are shown in table 3.1.2. (4) according to catchment areas and for the total of the country. Figure 3.1.2.1. shows a map for the catchment areas.

**Table 3.1.2. Area**

<b>Water Authority</b>	<b>Area km<sup>2</sup></b>
Catchment Area of the Danube	
01. Győr	635859
02. Budapest	838465
03. Baja	558406
04. Székesfehérvár	1270260
05. Pécs	987360
06. Szombathely	764346
Total of the Danube	5054696
Catchment Area of the Tisza	
07. Nyíregyháza	549804
08. Miskolc	1021841
09. Debrecen	702927
10. Szolnok	711003
11. Szeged	860816
12. Gyula	401915
Total of the Tisza	4248306
<b>Total of the country</b>	<b>9303002</b>















































































































































# **Part B**

## **Financing Mechanisms**





































<i>1</i>	<i>2</i>	<i>3</i>	<i>4</i>
6. Protection of future drinking water wellfield areas	1994-2003	4,780.00	23.30
7. Program on Great Lowland	1994-2006	200.00 annually	0.90 annually
8. Program on water supplement of the hilly area of Mid-Danube-Tisza region	1998-2006	350.00 annually	1.70 annually
9. Program on improving of conditions for RSDB- Decision of Government (Phase I)	1997 -1999	125.00 for three years	0.61 for three years
10. Program on improving of conditions for RSDB - Decision of Government (Phase II)	2000-2003	1,200.00	5.90
11. Catchment management planning program (integrated land and water management)	1997-2005	100.00 annually	0.50 annually
12. Rehabilitation of oxbow lakes	1998-2006	100.00 annually	0.50 annually
13. National remediation program of contaminated areas	1997-2005	1,000.00 -7,000.00 annually	4.90 -34.00 annually
14. Improvement of the quality of drinking water in Hungary	1998-2010	50,000.00	243.70

Source: Central Budget, 1998.



































The insignificant role of **wastewater fine** is demonstrated by the sum of fine **paid for CEPF** in years 1995-1997. The forecasted amount of it planned by Ministry of Finance for years 1998-2000 shows the unchanged approach of the Government to the subject. Table 4-7 illustrates the described situation.

**Table 4.7. Share of the Environmental fines in the budget of the Central Environmental Protection Fund**

NAME/YEARS	1995	1996	1997	1998	1999	2000
1. Sum of fine (Million HUF)	305.50	288.00	240.00	300.00	330.00	360.00
2. Sum of fine (Million USD)	1.49	11.44	1.17	1.46	1.61	1.75
3. Percentage of annual GDP	0.0038	0.0035	0.0028	0.0032	0.0031	0.0030

*Source: Motion of the Ministry of Finance on the Central Budget 1998, for the Parliament*

The role of environmental fines (mainly wastewater fine, but there are others too) in the **budget of the municipalities** can be illustrated with the following data in Table 4-8.

**Table 4.8. Shape of the Environmental fines in the budget of the Municipalities**

NAME/YEARS	1995	1996	1997	1998	1999	2000
1. Sum of environmental fines (Million HUF)	258.00	364.00	600.00	700.00	800.00	800.00
2. Sum of environmental fines (Million USD)	1.26	1.77	2.92	3.41	3.90	3.90
3. Share in Total Revenues of the municipalities %	3.00	4.00	6.00	6.00	6.00	6.00

*Source: Motion of the Ministry of Finance on the Central Budget 1998, for the Parliament*

## (2) The sewer fine

It is paid for non-compliance with the standard. Sewer fine is levied on users of public sewer network - on non-household point sources.

Sewer fine is calculated on the basis of similar to principles of the wastewater fine. Revenue from fines belongs to the owner of the service company, usually the local self-governments.

Sewer fines are far too low to have any real incentive effect on industrial pre-treatment. The level is too low for covering a substantial part of the extra treatment costs.

The sewer fine is handled by Ministry of Transport, Communication and Water Management, as the responsible organ for water management (water quantity). The elaboration of the new legal regulation of the sewer fine is currently in the process in MTCWM.

### 4.5.3. Other Relevant Charges, Fees, Penalties

None.

#### 4.5.4. Assessment of Efficiency of Actual Practice

The major change in the Hungarian water tariff system is that the price support during the last 8 years decreased radically. Since 1993 household tariffs are equal to production charges. This radical subsidy decreasing combined with asset revaluation often led to customer facing substantial price increase. The recent price level for water use already does promote the economical utilization of drinking water. The same refers to the sewer fees of households.

Within last few years significant changes were made in price policy and household charges increased in average more than ten times. However further increase of household charges might generate serious social stress. The water fees can exceed in some areas 3 % of the total average income of a household and 6-7 % of household expenditures of the poorest families, which is one of the highest in Europe.

However the water and sewer prices are very high, they cover the operational cost, but do not cover the investment cost, or any share of it. The reason is that the sum of depreciation calculated on the basis of the significantly undervalued assets is not sufficient. In some cases the assets remained in the ownership of municipalities, so the water utility company is not able to calculate depreciation.

Profitability of the water utility companies is usually so low that most of them have little chance of generating investment funds internally.

Only a few large companies have high enough depreciation sum to finance some investment itself.

Water and sewer fees charged for institutions (industrial, agricultural, etc.) are also stimulating economical use of water and sewer services.

The penalties, namely the wastewater fine and sewer fine have no significant impact on stimulating proper (normative) behavior and practice of industrial users.

The water and sewer prices do not realize sufficient funds for investment, because of the contradictory evaluation and ownership of their assets. Therefore, except the largest public utility companies, they have no funds for financing (to provide the required own contribution) investment project in a financially viable way.

The financial management of municipalities and public utility companies is not developed for meeting the strict profitability requirements for financing of their infrastructural projects by commercial banks.

Activities of municipalities in investment projects are weak that is proved by their low loan-taking activity.

#### 4.6. Economic and Financial Incentives For Pollution Reduction Measures

It has been mentioned earlier that the actual policy of the Hungarian Government (criteria of normativity) does not include significant economic and financial incentives for pollution reduction measures, and the role of existing incentives is also declining.

However a number of tax allowances (faster depreciation, exemption of wastewater collection and treatment operations from corporate tax in certain circumstances) and the more favorable VAT rate (i.e. 12 % after environmental and water services, while the major part of goods and services have 25 % VAT rate) are still in force. Nevertheless these are not sufficient to stimulate and enable investment and development of sewer systems and wastewater treatment because of their intrinsically high costs.

Wastewater fine and sewer fine have been described in paragraph 4.5.2.

Currently the State continues to be the major investor in the area of wastewater treatment investments.

## 4.7. Quality and Capacity of the National Banking System for Funding of Larger Infrastructure Projects (especially water sector projects)

### 4.7.1. Introduction of Hungarian Banking System

The reform of banking sector in Hungary started in 1987. From this year the function of central monetary organ (Hungarian National Bank) and the function of commercial banks have been divided. The Government in the end of 70s realized the necessity of presence of foreign capital in banking sector, due to opening up the Hungarian economy toward the western economies. So in Hungary in 1979 the CIB were established, and in 1985-86 the Citibank and Unicbank with foreign shares. But the State remained the majority owner of the commercial banks.

The Act on Financial Institutions of 1991 prescribed to decrease the share of Government in commercial banks to 25 %, until 1995 no significant move has been made. The intense privatization took place from 1995.

According the analysis of BANKWATCH published May 1, 1997, about Hungarian banking system the following have been stated.

Hungary moved closer to integrating with the international banking scene as 1996 closed with one of the most highly publicized bank privatization deals in Central East Europe. In December 1996 Europe's sixth largest bank, ABN-AMRO acquired Magyar Hitel Bank from the Hungarian State. The new investor quickly injected HUF 10,800 Million (USD 63 Million) of fresh capital in the bank with another HUF 11,400 Million (USD 67 Million) to come before 1997.

Similar processes took place since 1995. There are 39 banks in Hungary, 27 of which are wholly or partly foreign-owned. Recently estimated 40 % of the banking sectors' assets and over 50 % of share capital is held by banks with foreign ownership. Moreover the share of these banks in corporate lending exceeds 50 %.

The Table 4-9 below illustrates the structure of Hungarian banking sector as on 31 December 1996 on the basis of share capital (percentage).

**Table 4.9. Structure of Hungarian banking sector on 31 December 1996 on the basis of share capital (%)**

Name	Large banks	Large middle-size banks	Small middle-size banks	Small banks	Total
State ownership:	28.80	46.60	28.00	27.20	33.00
Other internal/national ownership:	18.10	2.90	13.70	23.90	14.50
National ownership total:	46.90	49.50	41.70	51.10	47.50
Foreign ownership:	48.80	50.50	58.10	40.90	49.30
Other:	4.30	0.00	0.20	8.00	3.20
<b>Banking system total:</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>

Source: Annual Report of the State Supervisory Board of Banks and Capital Market, 1995

The privatization of the Hungarian banking sector is closing down. On 30 June 1997 the state ownership was 25 %, the private ownership 75 %.

The 95% of the Balance Sheet Totals have been owned by majority private owners, 79 % of that have been produced by majority foreign owners.

The final result of the privatization of banking sector will be, that the share of private capital will be equal or higher, and the share of foreign capital will be higher than in most of the Western developed countries.

The following Table 4-10 demonstrates the market share of Hungarian banks according to Balance Sheet totals (percentage).

**Table 4.10. Market share of Hungarian banks on the basis of Balance Sheet total (%) in years 1993-1996**

Name	1993	1994	1995	1996
Large banks	78.50	75.70	72.60	68.70
Large middle-size banks	11.40	13.40	15.60	18.40
Small middle-size banks	2.40	3.30	4.70	5.70
Small banks	1.70	1.80	1.90	2.20
Closed down financial institutions	1.00	1.00	0.50	-
<b>Banking system total:</b>	<b>95.00</b>	<b>95.20</b>	<b>95.30</b>	<b>95.00</b>
Saving associations:	5.00	4.80	4.70	5.00
<b>Total financial institutions:</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>	<b>100.00</b>

*Source: Annual Report of the State Supervisory Board of Banks and Capital Market, 1995*

According to the opinion of the BANKWATCH expert, with the last of the state-owned banks to be privatized by the end of 1997, all of Hungary's large banks will be either majority or minority foreign-owned. The progress that Hungary has made in privatizing of its banks should not diminish the other achievements that have helped to restructure the sector to its present form, currently the most advanced in the region. The financial health of most of the formerly troubled banks has been restored. Legal, accounting and regulatory frameworks to Western standards have been adopted, modern payment system is in place.

The Hungarian banking sector is evolving towards a more universal model. This has also been encouraged the regulatory framework. The Credit Institutions Act (Annex B-1, Reference # 49.) took effect at the beginning of 1997 and harmonized earlier rules of the banking law to EU norms. Among other changes, the minimum capital requirement for universal bank has been doubled to HUF 2,000 Million (USD 10 Million). At the end of 1996 Parliament also approved new legislation on mortgage institutions and mortgages notes. A new securities law allows bank to deal directly in State securities and derivatives, and by 1999 in all securities. Given its OECD membership, Hungary has also agreed to allow foreign banks to open branches as of January 1, 1998.

A new Code of Foreign Exchange provides full convertibility for current account transactions and a growing degree of liberalization of capital movements. All these developments contribute to further reductions of the banks' transaction costs and provide an opportunity to introduce new financial product.

The new Credit Institutions Act has addressed the areas in which gaps or lax requirements persisted for several years. These areas included:

- Applications of different licensing, capital and management requirements for different classes of institutions as banking evolved towards a more universal model.
- Specific definitions of the powers, responsibilities and required qualifications of bank management and supervisory boards.
- Specific personal penalties for directors, managers and auditors in non-compliance with the laws.
- Definitions of problems at banks and insolvency. Granting authority to the supervisory body to remedy the problems through regulatory tools. Defining responsibility for managing liquidation.
- Adoption of audit regulations to ensure that banks undergo adequate external audits. Specification of an audit coverage and of auditor reporting responsibilities to supervisory authorities so as to ensure the independence of auditors from the bank's senior management.
- Adoption and implementation of a supervision model whereby all banks within a specified period have a full-scope examination, coupled with review of their external audits and discussions with bank management.

The following two Tables 4-11 and 4-12 show the net position of the budget institutions (without Central Budget) against banking system. In this regard budget institutions consist of the local municipalities, special state funds (designated funds), social security funds, foundations and institutions established by ministries and other national organs. Majority of those is the local municipalities.

The Tables 4-11 and 4-12 illustrate that the net position of budget institutions is positive against banking system in total, and against any of the different types of the banks. With other words it means that those institutions deposit more than they get in form of loans from banking sector.

From 1995 to 1996 the deposits of budget institutions increased by 9,3 %, while loans decreased by 16,6 %. Loans toward budget institutions decreased by 50 %, and toward municipalities by 23 %.

**Table 4.11. Net position of budget institutions against banking system on 31 December 1996 (million HUF)**

Group of Banks	Deposits from budget sector			Loans given for the budget sector			Net position of the budget sector		
	Million HUF	Index 1996 /95	Market share	Million HUF	Index 1996 /95	Mar-ket share	Million HUF	Mar-ket share	
Large banks	149,846.00	107.20	85.90	92,786.00	84.70	90.60	57,060.00	79.40	
Large middle- size banks	20,668.00	140.60	11.80	8,973.00	82.50	8.70	11,695.00	16.30	
Small middle-size banks	1,411.00	132.60	0.80	763.00	35.50	0.70	648.00	0.90	
Small banks	2,514.00	61.70	1.40	34.00	9.30	0.00	2,480.00	3.50	
<b>Banking system total</b>	<b>174,439.00</b>	<b>109.30</b>	<b>100.00</b>	<b>102,556.00</b>	<b>83.40</b>	<b>100.00</b>	<b>71,883.00</b>	<b>100.00</b>	

Source: Annual Report of the State Supervisory Board of Banks and Capital Market, 1995

**Table 4.12. Net position of budget institutions against banking system on 31 December 1996 (million USD)**

Group of Banks	Deposits from budget sector			Loans given for budget sector			Net position of budget Sector		
	Million USD	Index 1996 /95	Market share	Million USD	Index 1996 /95	Mar-ket share	Million USD	Mar-ket share	
Large banks	730.13	107.20	85.90	452.32	84.70	90.60	277.80	79.40	
Large middle- size banks	100.60	140.60	11.80	43.79	82.50	8.70	57.00	16.30	
Small middle-size banks	7.02	132.60	0.80	3.72	35.50	0.70	3.16	0.90	
Small banks	12.25	61.70	1.40	0.17	9.30	0.00	12.04	3.50	
<b>Banking system total</b>	<b>850.00</b>	<b>109.30</b>	<b>100.00</b>	<b>500.00</b>	<b>83.40</b>	<b>100.00</b>	<b>350.00</b>	<b>100.00</b>	

Source: Annual Report of the State Supervisory Board of Banks and Capital Market, 1995



## **5. International Assistance in Funding of Environmental/Water Sector Programs and Projects**

### **5.1. Documentation of National Policies and Decision Mechanisms for International Co-funding of Environmental and Especially Water Sector Programs and Projects**

Information for completing this paragraph has been collected from available official documents of the MTCWM and MERP, as well as from the draft of Central Budget for 1998, prepared by Ministry of Finance. Interviews have been conducted with senior officials of the relevant ministries.

Hungary's first priority among the water sector programs is the Wastewater Treatment Program (See Table 3, Lines # 1 and 2). There has been elaborated a special decision of the Government about the support of mentioned program. The Government support is manifested in form of subsidizing projects from ministerial budget and stimulating and supporting wide involvement of international financial institutions. In financing of water sector projects participate the World Bank, the European Investment Bank, and the EU-PHARE, the negotiations with EBRD have not been successful yet.

### **5.2. Actual Financial Assistance from Bilateral and/or Multilateral Institutions**

Actual financial assistance in water management sector is provided by EU PHARE, the World Bank and EIB. The stages of negotiation and implementation of contracts are different.

#### **(1) EU-PHARE financial assistance**

There is only one program in the process of implementation, named COP 95. The contract value is 5 million ECU. The aim of the project is to co-finance the wastewater treatment plants (particularly technological equipment) of four cities: Debrecen, Szolnok, Dunaújváros and Székesfehérvár. Percentage of PHARE co-funding is 25 for Debrecen, Szolnok and Székesfehérvár (since those are extensions of operating ones) and 35 in case of Dunaújváros, because it is implementation of a new one.

#### **(2) The World Bank financial assistance**

Negotiations with the World Bank are in the process. No contracts have been signed yet. There are three contracts under preparation. Loan terms: all of the assistance is hard loans, 15 years of loan period, with 5 years of grace period. Particular data are in chapter 6.2.

#### **(3) Assistance of European Investment Bank**

According to information provided by senior officials of MTCWM the EIB conducts negotiations on financing of investments of municipal wastewater treatment plant via Hungarian commercial banks. EIB requested governmental guaranties for financing certain municipal projects and the Hungarian Government agreed on. All details of the contract negotiations are qualified as bank secret. It is only known that municipalities of Debrecen, Székesfehérvár and Szolnok are involved.

### 5.2.1. Completed and Ongoing Projects

- (A) **The draft motion of the Ministry of Finance on Central Budget for 1998 contains the following information:**

**Table 5.1. Phare grants for Hungary in 1998/MERP**

Name of the Program	Beneficiary	Planned PHARE Grants		Planned Central Budget Subsidies	
		MHUF	MUSD	MHUF	MUSD
1. PHARE CBC program	MERP	2,088.00	10.18	387.00	1.89
2. PHARE Regional development	MERP	569.40	2.78	3,310.00	16.13

Source: Ministry of Finance

- (B) **According to the information received from MTCWM the following ongoing PHARE projects exist for water management sector:**

**Table 5.2. Phare grants for Hungary in 1998/MTCWM**

Name of the Program	Beneficiary	Planned PHARE Grants		Planned Central Budget Subsidies	
		MHUF	MUSD	MHUF	MUSD
1. Sewage treatment program of the Capital Budapest) and cities of county status (Implementation)	MTCWM	1,250.00	5.00	0.00	0.00
2. Water Management Development Program of Ráckeve-Soroksár Danube Branch (TAS)	MTCWM	62.00	0.30	0.00	0.00

Source: Ministry of Finance

- (C) **According to the information received from MERP the following ongoing and completed PHARE projects exist with water management relevance within the Environment Sector Programs:**

<b>HU 9402 Environment Sector Program</b>	<b>Ongoing</b>
Approval of Financing Memorandum	December 1994
Approval of 1 <sup>st</sup> Work program	November 1995
Expire date of program	December 1997
Completion of program	December 1998

**Table 5.3. Financial situation of the Programme HU 9402**

<b>Budgeted</b>	<b>Contracted</b>		<b>Spent</b>	
<b>MECU</b>	<b>MECU</b>	<b>%</b>	<b>MECU</b>	<b>%</b>
14.50	3.40	25.00	2.60	18.00

Source: Ministry of Environment and Regional Policy

The main components of the program:

- Policy development and harmonization of environmental legislation
- Upgrading of laboratories of the regional environmental inspectorates
- Funding support to local environmental investment needs.

**HU 9203 Environment Sector Program Ongoing**

Approval of Financing Memorandum	February 1993
Approval of 1st Work program	May 1994
Expire date of program	February 1996
Completion of program	February 1997

**TABLE 5.4. Financial situation of the Programme HU 9403**

<b>Budgeted</b>	<b>Contracted</b>		<b>Spent</b>	
<b>MECU</b>	<b>MECU</b>	<b>%</b>	<b>MECU</b>	<b>%</b>
10.08	10.08	100.00	9.70	96.00

Source: Ministry of Environment and Regional Policy

The main (water management related) components of the program:

- Environmentally friendly cultivating technologies to protect subsurface water resources.
- Active protection of potable water resources under Hungarian hydrological conditions.
- Pre-feasibility study for the uniform water management for the Hortobágy-Berettyó catchment area.

**HU 9001 Environment Sector Program Completed**

Approval of Financing Memorandum	June 1990
Approval of 1st Work program	September 1991
Expire date of program	December 1994
Completion of program	December 1995

**Table 5.5. Financial situation of the Programme HU 9001**

<b>Budgeted</b>	<b>Contracted</b>		<b>Spent</b>	
<b>MECU</b>	<b>MECU</b>	<b>%</b>	<b>MECU</b>	<b>%</b>
26.52	26.52	100.00	26.52	100.00

Source: Ministry of Environment and Regional Policy

The main (water management related) components of the program:

- The water quality protection project supported the establishment of efficient and up to date monitoring systems, the drafting of strategies for water legislation for sewage treatment and for water quality protection, and also partly in realizing some pilot projects on surface water, groundwater and thermal water protection.

### 5.2.2. Planned projects

**(A) According to the information received from MERP the following planned PHARE projects exist with water management relevance within the Environment Sector Programs:**

<b>HU 9513 Environment Sector Program</b>	<b>Not started yet</b>
Approval of Financing Memorandum	December 1995
Approval of 1st Work program	-
Expire date of program	December 1998
Completion of program	December 1999

**TABLE 5.6. Financial situation of the Programme HU 9513**

Budgeted	Contracted		Spent	
MECU	MECU	%	MECU	%
7.00	0.00	0.00	0.00	0.00

Source: Ministry of Environment and Regional Policy

The main components of the program:

- Co-financing of environmental investments
- Development of Lake Balaton Catchment Area

**(B) According to the information received from MTCWM the following planned World Bank projects exist with water management relevance within the Environment Sector Programs:**

**Table 5.7. Loans Planned to Provide by World Bank**

Name of the project	Period of Implementation	Total value million USD	Share of WB million USD
Wastewater treatment plant of Dunaújváros	1998-2001	10.70	2.40
Wastewater treatment plant of Budapest (North and South Budapest together)	1998-2001	56.50	17.60
<b>Total:</b>	-	<b>67.20</b>	<b>20.00</b>

Source: MTCWM, Department of Development, June 1998.

### 5.3. Centralized National Institution/Development or Promotion Bank for Handling International Funds

The predecessor of Hungarian Development Bank started its activity in 1992. The bank is one of the tools in hand of Government to create conditions that promote economic growth and implement tasks related to the modernization and integration to EU. HDB participates mainly in financing of

- large infrastructural project of national importance;
- municipal investments;
- water sector investments.

The economic climate for investment and development programs has become more favorable due to the increasing amount of domestic and foreign fund available and the improvement in the terms and conditions offered to fundraisers. The Hungarian Development Bank contributed to the successful achievement of the above objectives by considerably expanding its business and activities, and by generating earnings well ahead of plans.

The new Act on Credit Institutions serves as a basis for the transformation of the Bank into a unique credit institution with a special status in the Hungarian banking sector.

The Bank has been very successful in raising fund in international capital markets on favorable terms and in using them to finance projects aimed at the development of the national economy. Under the agreement concluded with Kreditanstalt für Wiederaufbau special banking products have been launched, e.g., a long-term credit facility for financing infrastructural development projects of municipalities, a novel product in the Hungarian market.

In the last year Bank expanded its lending activities by 77 %. Investment loans accounted for 70 % of the loan portfolio. The Bank participated in numerous development projects of national importance, either as a member of the financing consortium or other ways. From 1996 there is a considerable growth in the proportion of infrastructural investments: telecommunications, transport/national highways, airport and public utilities.

The special loan schemes and the management of designated state funds were directly related to priorities of macroeconomic policy. In addition to managing economic and trade development tender on behalf of the Ministry of Industry, Trade and Tourism, the Bank provided funds to complement the state funds available on favorable terms for financing important development schemes, such as expansion of export capacities, development projects in the field of tourism, or establishment of quality assurance system conforming to the standard of EU.

The **Hungarian Development Bank is an institution for handling international funds**. The Bank has contracts with World Bank, EBRD, for mediation their sources, and as it was mentioned above with KfW. As a usual procedure in similar situations, those institutions scrutinized the whole activity of the HDB and found those favorable to enter into the contract.

### 5.4. Assessment of Main Weaknesses and Needs for Improvement

There are available sources for financing short, and medium term infrastructural project, but long term (above 15 years) loans are not available.

There is a lack of available financially viable infrastructural projects in Hungary because of the poor project preparation.

The project implementation goes slower than scheduled, because of lack of knowledge practice in PHARE procedures.

Project financing of infrastructural project is not widely practiced in Hungary. For the municipalities the project financing approach is not known, and as a consequence, not welcomed. Municipalities do not plan for long term, i.e. longer than 4 years of their mandate period. The Hungarian tendering/application system for subsidies is not as demanding as the ICIs or banking sectors' procedure.

## **6. Actual and Planned Public and Private Investment Portfolio for Water Quality and Water Management Programs and Projects**

### **6.1. Compilation of Actual and Planned Investment Portfolio**

The information is a compilation of the actual and planned investment portfolios, based on the 3 year prognosis of the Ministry of Finance and covers programs and projects in the following areas:

- Municipal water production/water supply;
- Municipal sewage collection/treatment/discharging;
- Industrial water extraction;
- Industrial sewage treatment/pre-treatment;
- Water quality control programs, etc.;
- Water sector related studies, etc.
- Wetlands and protected areas

It has to be noted that there are no particular projects for

- Agricultural water utilization (irrigation);
- Agricultural pollution reduction;
- Water related recreation;

in the draft on Central Budget in 1998, or planned ones until 2000. However those are included in complex projects of Balaton, Velence and Tisza lakes, etc.

#### **LIST OF THE ACTUAL AND PLANNED INVESTMENT PROGRAMS AND PROJECTS, FINANCED FROM CENTRAL NATIONAL SOURCES**

##### **(A) Wastewater treatment of major cities of Hungary**

Miskolc Wastewater Treatment Plant II. Phase 1986/98  
Győr Wastewater Treatment Plant I/A. Phase 1986/98  
Szolnok Wastewater Treatment Plant 1995/98  
Székesfehérvár Wastewater Treatment Plant 1995/99  
Szeged Wastewater Treatment Plant 1995/99  
Veszprém Wastewater Treatment Plant 1997/2000  
Zalaegerszeg Wastewater Treatment Plant 1996/98  
Dunaújváros Wastewater Treatment Plant 1996/99  
Budapest North-Pest Wastewater Treatment Plant 1996/98  
Budapest South-Pest Wastewater Treatment Plant 1996/99  
Győr Wastewater Treatment Plant 1996/2000  
Eger Wastewater Treatment Plant 1997/99  
Debrecen Wastewater Treatment Plant II. Phase 1998/99  
Nyíregyháza Wastewater Treatment Plant 1998/99  
Starting investment of Wastewater Treatment Plants of other cities 1999/2000

##### **(B) Rehabilitation of oxbow lakes 1998/2000**

**(C) Water supplement of the hilly area of the Mid-Danube-Tisza region 1998/2000****(D) Other regional canalization and sewerage**

Velence Lake canalization and wastewater treatment 1998/2000  
Tatabánya Wastewater Treatment Plant 1999/2000  
Kis-Balaton canalization and wastewater treatment plant 1999/2000  
Miskolc/Borsod Region connecting canal 1998/2000  
Dorog Wastewater Treatment Plant 1998/2000  
Tisza Lake region canalization 1999/2000

**(E) Balaton Region canalization and sewerage**

Balatonakarattya canalization and wastewater treatment plant V/I. Phase 1993/98  
Balatonmária region canalization and wastewater treatment plant V/I. Phase 1995/99  
South-East Balaton canalization and wastewater treatment plant III/B. Phase 1993/98  
West-Balaton canalization and wastewater treatment plant V/B. Phase 1996/2000  
Keszthely Region canalization and wastewater treatment plant IV/2. Phase 1995/2000  
Badacsony Region canalization and wastewater treatment plant II. Phase 1996/99  
Balatonfüred Region canalization and wastewater treatment plant VI. region 1998/2000  
Balaton Regional Water Supply - Regional Development Plan 1999/2000  
Balaton - Fresh water quality development 1998/2000  
Technical development of Water Utility of Balatonöszöd 1998/1999  
Development of wastewater treatment in Balaton region 1997/2000  
Balaton region sludge treatment program 1997/2000

**(F) Sundry water quality protection**

Velence Lake Action Program 1997/2000  
Kisköre water quality development 1997/2000  
Fertő Lake water quality improvement measures 1997/2000  
Ráckeve-Soroksár Danube Branch water quality improvement measures 1997/2000  
Purchase of water quality labor. equipment 1997/2000  
Purchase of water quality protecting equipment 1997/2000

**G) Protection of the drinking water wellfield areas**

Future drinking water wellfield area Dunaremete - Lipót 1996/1998  
Future drinking water wellfield area Rajka - Dunakiliti 1996/1998  
Future drinking water wellfield area Lórév - Makád 1996/1999  
Future drinking water wellfield area Dunapataj 1996/1999  
Future drinking water wellfield area Vásárosnamény 1997/1999  
Future drinking water wellfield area Polgár W. 1996/1998  
Future drinking water wellfield area Tiszacsege 1997/1999  
Future drinking water wellfield area Kisgyőr 1996/1998  
Future drinking water wellfield area Szalonna - Alsótelek 1996/1998

Future drinking water wellfield area Csemő W. 1996/1998  
 Future drinking water wellfield area Magyardombegyháza 1996/1998  
 Future drinking water wellfield area Bánkút 1996/1998  
 Drinking water wellfield area in operation - area of RWA ÉDUVIZIG (4078) 1997/2000  
 Drinking water wellfield area in operation - area of RWA KDVVIZIG (4077) 1997/2000  
 Drinking water wellfield area in operation - area of RWA ADUVIZIG (4076) 1997/2000  
 Drinking water wellfield area in operation - area of RWA KDTVIZIG (4073) 1997/2000  
 Drinking water wellfield area in operation - area of RWA DÉDUVIZIG (4072) 1997/2000  
 Drinking water wellfield area in operation - area of RWA NYUDUVIZIG (4075) 1997/2000  
 Drinking water wellfield area in operation - area of RWA FETIVIZIG (4074) 1997/2000  
 Drinking water wellfield area in operation - area of RWA TIVIZIG (4071) 1997/2000  
 Drinking water wellfield area in operation - area of RWA ÉVIZIG (4069) 1997/2000  
 Drinking water wellfield area in operation - area of RWA KÖTIVIZIG (4068) 1997/2000  
 Drinking water wellfield area in operation - area of RWA ATIVIZIG (4067) 1997/2000  
 Drinking water wellfield area in operation - area of RWA KÖVIZIG (4070) 1997/2000  
 Drinking water wellfield area in operation - area of RWA Starting investment projects 1998/2000

#### (H) Balaton water quality protection

Kis-Balaton Protecting Zone II. Phase 1984/1999-2004  
 Keszthely bay silt dredging 1998/2000  
 Balaton Action Plan 1998/2000

## 6.2. Inventory of Actual and Planned Investment Portfolio

The inventory of the actual and planned investment portfolio has been carried out in attached Annex B - 2/1 and B - 2/2.

In Annex B-2/1 and B-2/2 the following lines (Programs) are aggregated. The detailed list of projects has been described in Chapter 3. See Table 3-1.

- # 1. Sewage canalization and treatment program of Hungary contains aggregated information of all projects of the country, not including data of line 2 of Sewage treatment program of the capital (Budapest) and cities of county status.
- # 2. Sewage treatment program of the Capital (Budapest) and cities of county status contains the projects listed in paragraph 3.
- # 3. Program on protecting of the ecological conditions of the Lake Balaton contains projects of paragraph 3, points E) and H).
- # 4. and # 5. Program on protection of future and operating drinking water wellfield areas contains projects listed in paragraph 3, point G).

## 6.3. Assessment of Main Weaknesses, Problems, Delay in Project Implementation

In water sector the dominant investor of pollution reduction programs remained the State inspite of the major changes in economy from the beginning of 90s.

In chapter 3 have been demonstrated the actual and planned national programs, and chapter 6.1 shows in detail the particular projects that are in the process of implementation in 1998, by the State via its organs. Major cause of delays in project implementation of national programs generally is lack of central funds.

The implementation of projects sponsored by international financial institutions has various causes of delays right from the preparation of the loan-contract. One of the most important reason of delays is that the subsidies provided by the State are available for the wide range of municipalities from different central sources, so they are not willing to meet the strict conditions of IFIs hard loan.

The other, not less important reason of delay in IFI's project implementation is that the State subsidies' and the IFI's loans' conditions, requested from the beneficiary, are significantly distinct in pre-conditions. Very often the problem is not the willingness from the beneficiary's side, rather the lack of his knowledge in international financing methods.

The general reason of delay and/or failure of World Bank loans' contracts is that the WB requests "governmental guarantee" for his finances, whilst the Hungarian Government refuses to give one.

## **7. National Action Plan/Pollution Reduction Program**

### **7.1. Compilation of Adequate “Project Files” on the Basis of “Standardized Formats”**

The national financial expert has assisted in preparing adequate “project files”, and focused on:

- Socio-economic justification:
  - Economic impacts;
  - Social impacts;
  - Health impacts;
- Consistency with national, regional and local water quality policies;
- Financial viability;
- Potential sources of funding (financing schemes);
- Capability of the executing agency/investor;

The project files have been prepared in separate volume of National Review of Hungary line with the “Format for Project Files” provided.

### **7.2. Review/Revision of the Elaborated “Project Files” on National Level (after National Planning Workshop)**

The National Planning Workshop “agreed” on the list of hot spots as well as the project files prepared in Part C and Part B. There was one new proposal for new project: the rehabilitation of wetland area of Danube-Drava ecoregion.

### **7.3. Identification of Weaknesses and Proposals for Adequate Completion**

The main weakness of implementation of projects is lack of central governmental funding sources and ability of project owners to take domestic or international loans, because of poor financial viability of projects.



## **8. Investment Portfolio**

### **8.1. Completing and Up-dating of Elaborated “Project Files”**

The national financial expert assisted in completing and up-dating the elaborated “Project Files” before and after the National Planning Workshop. The Project Files are attached in separate volume to the National Review.

### **8.2. Review/Revision of the Elaborated “Investment Portfolio” from a National Point of View**

The review of the elaborated Investment Portfolio from financial point of view is summarized in Table 8-1.

From the Table 8-1 can be established the following:

- a. There have been proposed 10 projects, as most urgent and viable for implementation: 6 municipal, 3 industrial and 1 agricultural.
- b. The requested funding sources for the project portfolio in total is 33,018.00 Million HUF, i.e., 160.94 Million USD.
- c. Out of the total sum under point b) secured sources are 13,673.00 Million HUF, i.e., 66.64 Million USD.
- d. Out of the total sum under point b) non-secured sources are 19,345.00 Million HUF, i.e., 94.30 Million USD.

**Table 8.1. Anticipated/Proposed Funding Scheme of Projects**

Name of the project/allocation of capital cost	Equity of project Owner		Central Environmental Fund		Water Management Fund		Public grant Central Budget		International grant/PHAR E grant		International loan		Non-secured funding sources			
	Million HUF	2	Million HUF	3	Million HUF	4	Million HUF	5	Million HUF	6	Million HUF	7	Million HUF	8	Million USD	9
<b>1. BUDAPEST NORTH Municipal WWTP</b>																
Land	**78.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**1,603.00	0.00	0.00	0.00	0.00	0.00	0.00	**706.00	0.00	0.00	3,308.00	0.00	3,308.00	0.00	16.13	0.00
Planning & supervision	**921.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-0001.	**2,602.00	0.00	0.00	0.00	0.00	0.00	0.00	**706.00	0.00	0.00	3,308.00	0.00	3,308.00	0.00	16.13	0.00
<b>2. BUDAPEST SOUTH Municipal WWTP</b>																
Land	**1,294.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**79.00	0.00	0.00	0.00	0.00	0.00	0.00	**1,434.00	0.00	0.00	2,867.00	0.00	2,867.00	0.00	13.97	0.00
Planning & supervision	**48.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-0002.	**1,421.00	0.00	0.00	0.00	0.00	0.00	0.00	**1,434.00	0.00	0.00	2,867.00	0.00	2,867.00	0.00	13.97	0.00
<b>3. DUNAÚJVÁROS Municipal WWTP</b>																
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**426.80	0.00	0.00	0.00	0.00	0.00	0.00	**690.00	**387.00	**460.00	0.00	0.00	0.00	0.00	0.00	0.00
Planning & supervision	**218.20	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-003.	**645.00	0.00	0.00	0.00	0.00	0.00	0.00	**690.00	**387.00	**460.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>4. GYŐR Municipal WWTP</b>																
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**503.00	780.00	780.00	0.00	0.00	0.00	0.00	**407.00	650.00	0.00	0.00	0.00	1,430.00	0.00	6.97	0.00
Planning & supervision	**17.00	0.00	0.00	0.00	0.00	0.00	0.00	243.00	0.00	0.00	0.00	0.00	243.00	0.00	1.18	0.00
Total for Project H-004.	**520.00	780.00	780.00	0.00	0.00	0.00	0.00	**650.00	650.00	0.00	0.00	0.00	1,673.00	0.00	8.15	0.00

<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>	<b>9</b>
<b>5. SZEGED Municipal WWTP</b>								
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**420.00	227.00	171.00	**203.00	269.00	0.00	667.00	3.25
Planning & supervision	**60.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-0005	**480.00	227.00	171.00	**203.00	269.00	0.00	667.00	3.25
<b>6. SZOLNOK Municipal WWTP</b>								
Land	30.00	0.00	0.00	0.00	0.00	0.00	30.00	0.15
Construction & machinery	705.00	210.00	105.00	840.00	0.00	0.00	1,860.00	9.07
Planning & supervision	210.00	0.00	0.00	0.00	0.00	0.00	210.00	1.02
Total for Project H-0006.	945.00	210.00	105.00	840.00	0.00	0.00	2,100.00	10.24
<b>7. BORSODCHEM Industrial WWTP</b>								
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**90.00	90.00	60.00	0.00	0.00	300.00	450.00	2.20
Planning & supervision	**60.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-0007	**150.00	90.00	60.00	0.00	0.00	300.00	450.00	2.20
<b>8. MOL Plc, Development of the Industrial WWTP system</b>								
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	**3,000.00	500.00	500.00	0.00	0.00	5,000.00	6000.00	29.24
Planning & supervision	**1,000.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total for Project H-0008	**4,000.00	500.00	500.00	0.00	0.00	0.00	6000.00	29.24
<b>9. NITROKÉMIA Industrial WWTP</b>								
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	60.00	300.00	120.00	0.00	60.00	600.00	1,140.00	5.55
Planning & supervision	60.00	0.00	0.00	0.00	0.00	0.00	60.00	0.30
Total for Project H-0009	120.00	300.00	120.00	0.00	60.00	600.00	1,200.00	5.85

<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>	<b>9</b>
<b>10. WETLAND AREA OF DANUBE-DRAVA OKOREGION</b>								
Land	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Construction & machinery	0.00	324.00	108.00	21.60	0.00	86.40	972.00	4.74
Planning & supervision	0.00	0.00	0.00	0.00	108.00	0.00	108.00	0.53
Total for Project H-0010	0.00	324.00	108.00	21.60	108.00	86.40	1,080.00	5.27
<b>*** TOTAL FOR PROJECTS # 1 - # 10:</b>	<b>10,883.00</b>	<b>2,431.00</b>	<b>1,064.00</b>	<b>4,544.60</b>	<b>1,474.00</b>	<b>12,621.40</b>	<b>19,345.00</b>	<b>94.30</b>

*\*\*Secured funding sources*

*\*\*\* Partly secured funding sources*

<b>Total for Project Portfolio:</b>	<b>Million HUF</b>	<b>33,018.00</b>
<b>Non-secured:</b>	<b>Million USD</b>	<b>160.94</b>
	<b>Million HUF</b>	<b>19,345.00</b>
<b>Secured:</b>	<b>Million USD</b>	<b>94.30</b>
	<b>Million HUF</b>	<b>13,673.00</b>
	<b>Million USD</b>	<b>66.64</b>

## **Annexes**

- 1. Relevant laws and regulations with water management relevance**
- 2. Compilation of actual investment portfolio**
- 3. Compilation of planned investment portfolio**
- 4. Bibliography**



**Annex 1. Relevant laws and regulations  
with water management  
relevance**



## Relevant laws and regulations with water management relevance

Reference	Title	Source where hard copy can be obtained or published	Authorities responsible for execution, control	Main subjects, contents, particularities
<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>
1	Act No XX. of 1949. on The Constitution of the Republic of Hungary Last amendment: Act No XLIV. of 1995	Corpus of Laws in Force	Parliament, Court of Constitution, Government	Stipulates the right of every person to a healthy environment.
2	Act No IV. of 1959 on Civil Law, as well as the amendments of 1991 and 1995 to the Act.	Corpus of Laws in Force	Parliament, Court of Constitution, Government	Provisions on private property, protection of private properties. Regulation of contracts, form of companies.
3	Act No XXXVIII. of 1989 on State Audit Office	Corpus of Laws in Force	Parliament, Government	Regulates the power, competence and duties of State Audit Office as the major financial-economic controlling organ of the Parliament. Within its competence it controls the expenditures of Central Budget and the operation of the Special State Funds.
4	Act No XXX. of 1990 on List of Ministries of Republic of Hungary	Corpus of Laws in Force	Parliament, Government	Establishes and defines the name and competence of Ministry of Transport, Communication and Water Management, as well as Ministry of Environment and Regional Policy.
5	Description of Duties and Competence of the Minister of Environment and Regional Policy	Government Decree No 43/1990. (IX. 15.) 15 September 1990. Corpus of Laws in Force	Prime Minister, Minister of MERP	Stipulates the participation of Minister in governmental work, defines the governing power of Minister on the different areas of environmental protection and regional development, defines the procedures of executing ministerial duties. Defines that the Minister takes decision on allocation, use of central budget sources and Special State Fund for environment protection. He is responsible for control of their proper utilization.

1	2	3	4	5
6	Description of Duties and Competence of the Minister of Transport, Communication and Water Management	Government Decree No 151/1994. 17 November 1994 Corpus of Laws in Force	Prime Minister, Minister of MTCWM	Stipulates the participation of Minister in governmental work, defines the governing power of Minister on the different areas of transport, communication and water management. Main task of the Ministry is to coordinate water resource management and development, and policy across sectors, performing by the instruments of legal and economic regulation. Defines that the minister takes decision on allocation, use of central budget sources and Special State Fund for water management. He is responsible for control of their proper utilization.
7	Description of Task and Competence of National Water Authority, and regional water authorities	Government Order No 234/1996. 26 December 1996. Official Journal 1996 Issue No 120.	Prime Minister, Minister of MTCWM	Defines the duties, rights and structure of the National Water Authority. NWA fulfills the financial and accounting activities of Water Management Fund. Regional water authorities duty regarding Water Management Fund: evaluate the applications for use, enter into contract with applicants, control of proper utilization of support from Fund. Contains the list of 12 regional water authorities: name, head office, area of operation.
8	Description of Task and Competence of National Environmental Authority, and regional environmental inspectorates	Decree of the Government No 211/1997. 26 November 1997 Official Journal 1997 Issue No 104.	Prime Minister, Minister of MERP	Defines the duties, rights and structure of the National Environmental Inspectorate. NEI participating in fulfillment of duties regarding Central Environmental Fund. Contains the list of 12 regional environmental inspectorates.
9	Act No LIII. of 1995. on General Rules of Environmental Protection	Official Journal 1995 22 June 1995. Issue No 52.	Parliament, Government, Minister of MERP	The objective of the Act is to harmonize the relationship between Man and his environment, to oblige Man to protect the elements of his environment and to introduce economic and social development suited to preserve the natural heritage and environmental assets for future generations. The law defines the concepts, principles and responsibilities related to the environment. Identifies the functions and activities of the state and the self-governments serving environmental protection. Establishes the protection of ground waters and surface waters. Establishes the information, documentation research and economic/financial groundwork of environmental protection. Contains provision for setting up the Central and Self-Governmental Environmental Protection Funds and defines the form of revenues of mentioned funds.

1	2	3	4	5
10	Act No LVI. of 1995 on Environmental Protection Product Fee	Official Journal 1995 23 June 1995 Issue No 53.	Government, Minister of MERP	The objective of the Act is to protect environment and its elements during their production, use or after their utilization, and generate revenue for environmental protection. Defines the circle of products, which are obliged to the payment of environmental protection fee. Establishes the rules of use of generated revenue: 75 % goes for subsidies of environmental tasks (regular and irregular), 25 % goes for subsidies of central measures.
11	Wastewater fine	Order of Minister of MERP 37/1997 8 December 1997 Official Journal Issue No 109, and other earlier issued orders on the given subject	Minister of MERP	Defines the method of calculation of wastewater fines, the definition of damaging pollution, and the procedure of imposing and utilization of wastewater fines.  Defines the way of payment for Central Environmental Protection Fund.
12	Sewer fine	Order of National Water Office 4/1984 Official Bulletin of NWO 1984 Corpus of Laws in Force	Minister of MTCWM	Prohibits the emission of harmful wastewater into the sewer system. Regulates the frequency of the samplings, the method of their analysis and also the method for calculating, and the process of paying the charge. Annex A lists all the chemicals in two groups: harmful and toxic chemicals and defines the limit for them. Annex B lists the water quality protection areas. Annex C contains the regional coefficients. Payment of charges is to be transferred for operating organization /municipality. Revision of the law is under way in the MTCWM.

1	2	3	4	5
13	Act No LVII. of 1995 on Water Management	Official Journal 1995 23 June 1995 Issue No 53	Parliament, Government, Minister of MTCWM	<p>Contains the basic rules, function and principles of water management. Defines the obligations to water and water facilities. Contains provisions for properties and for operating of properties. (State and Self-governments). State owned water and water facilities should be maintained – up till the public interest -- from central budget and from special state funds or through water management associations. Waters and water facilities owned by self-governments should be maintained -- up till the public interest -- from central budget, from special state funds or through water management associations.</p> <p>There is a provision on the Water Management Fund and on the sewer fine.</p> <p>The obligation for operating of public utilities (drinking water supply, collection of wastewater, drainage of stormwater) is given to the local self-governments. Defined that for public utility services – above the public interest -- the user obliged to pay fees. State and self-government owned public utilities can be operated by own companies or by transferring the right by concession.</p> <p>The Act establishes the institution of water licenses, water operating licenses and provisional water licenses. Those who have the license to use waters shall keep the water safe and be responsible for collecting, transferring, treating and -- in accordance with the environmental safety measurements discharging -- the used water. The Act lays down the principles of funding, operating and closing down water management associations (both water supply and sewerage canalization).</p>
14	Public water supply and sewerage canalization	Decree of Government 38/1995 15 April 1995 Official Journal 1995 -- Has been amended by the Decree of Government No 8/1997.	Minister of MTCWM	<p>Contains the definition of terms in the water service sector.</p> <p>Prescribes the conditions and the process of contracting for the water services (initiating the connection to the public water utility systems, sharing costs of new constructions, paying the charges, etc.). The supply of drinking water must not be disconnected even if the customer does not pay the bills, but in the case of supplying farming it is allowed.</p> <p>Contains the conditions and responsibility for the service on the side of the drinking water supply service providers: e.g., volume and condition of stored water for emergencies, informing the public about discontinuation and pressure drops for technical reasons, metering the consumption of water etc.).</p> <p>The rules for the service of wastewater collection (and the possibility and condition for constructing individual septic tanks, too) are provided for as well including environmental requirements measuring the volume of wastewater produced, charging system, etc.</p>

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15	Water Management Associations	Decree of Government No 160/1995 26 December 1995 Official Journal 1995	Minister of MTCWM, Regional Water Authorities	Prescribes the special rules for water management associations: their formulation, organizational development and operation. The rights and obligations of members, the business activities, the closing down, the protection of their rights and the system of financial contributions required. In a given geographical territory (region) can be only one public water company operating for one given service.
16	Act No XXI. of 1996. on Regional Development and Country Planning	Official Journal 1996 5 April 1996 Issue No 26.	Parliament, Government, Minister of MERP	Aim of the Act is the regulation of regional development: definition of targets (policy), procedures of cooperation, duties of participants and funding of implementation. Defines the tasks of the Parliament, the Government, the National Council for Regional Development, the minister and other ministers. Lists the duty of regional organs of regional development and country planning. Defines the financial means for regional development: target-related subventions for regional development, financial benefits for enterprises on the particular areas.
17	Regulation on definition of nature protection fine	Decree of Government No 33/1997. 20 February 1997 Official Journal 1997 Issue No 16.	Minister of MERP	Contains the rule of definition of case of fining, method of calculation of its value and the penalty for late-payment.
18	Specified Rules of allocation of target-related subventions for regional development – 1997	Decree of Government No 81/1997. 16 May 1997. Official Journal 1997 Issue No 43.	Government, Minister of MERP	Aim of subventions is to equalize the socio-economical differences in economic, cultural and infrastructure conditions of population and regions. The subvention can be obtained by: legal and non-legal persons of internal (Hungarian) origin (the Seat of the company should be registered in the territory of Hungary), and natural persons. Form of subsidy can be: non-refundable, refundable subvention and subvention to interest payment. Defines the rule of application for subventions.

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19	Specified Rules of allocation of subventions for regional equalization – 1997	Decree Government No 80/1997. 14 May 1997. Official Journal 1997 Issue No 42.	Government, Minister of MERP	Aim of subventions is to equalize the difference of regions in productive infrastructure. The subvention can be obtained by local self-governments. The share of subvention is max. 70 % of investment -- if there is no other central subvention, and max. 40 % -- if other sources are to be applied for. Regulates the system of application, decision making, contracting and controlling of use.
20	List of Recipient Regions of subventions for Regional Development	Decree of Government No 106/1997 18 June 1997 Official Journal 1997 Issue No 52.	Government, Minister of MERP	The list of handy-capped regions from point of view of: socio-economical underdevelopment, permanent unemployment, industrial structure and agricultural underdevelopment. In case of application they will be the beneficiaries of subventions.
21	Act No LXV. of 1990. on local self-government and several amendments to it.	Corpus of Laws in Force	Parliament, Government, Minister of Interior	<p>Declares the right of local society to self-government. Defines the tasks and responsibilities, competence of the self-governments in general, the local self-governments in particular: protection of natural environment, canalization, stormwater drainage, supplying with healthy drinking water.</p> <p>Defines the operation of the body of representatives, the committees, the mayor and other functions within municipalities. Defines the different types of municipalities: the capital, the districts, the cities with counties' rights, the counties, and the associations of municipalities.</p> <p>Introduces the economic/financial basis of municipalities: their equity, revenue and rules of economy.</p> <p>Municipalities can set up funding for public interest, obtain bank loans, issue bonds, decide the use of free financial resources and use any other bank services.</p> <p>Municipalities ought to define their own economic program and budget (acording acts of administration of public revenues and annual acts of central budget).</p> <p>Act on self-government contains provision on overall control of their activity.</p>

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22	Act No XX. of 1991. on Duty and Authority of Local Self-Governments and their bodies, as well as of some centrally subordinated agencies	Corpus of Laws in Force	Parliament, Government, Minister of MTCWM, Minister of MERP	Defines in detail the rules of the environmental and country planning administration. The rules on water management administration are provided in the act on water management.
23	Act No XXXVIII. of 1992. on Administration of Public Revenues	Corpus of Laws in Force	Parliament, Government, Minister of Finance	Administration of Public revenues consists of 4 subsystems: Central Budget, Special State Funds, Budgets of Local Self-Governments and Funds of Social Securities. Defines the basic principles of management of public revenues, the tasks of Hungarian Treasury, and revenues and expenditures and balances by the 4 subsystems. Tasks of the Parliament, the Government and the Minister of Finance.
24	Implementation of the Act No XXXVIII. of 1992. on Special State Funds	Decree of MTCWM No 33/1992 31 December 1992 Bulletin of Decisions	Minister of MTCWM	Defines the rules of operation, management of the Water Management Fund. Regarding expenditures: Application for subsidies, decision making Committee and process, and control of their use. Regarding revenues: method of calculation of fee for water resource-usage, and its collection. Published the coefficients of different regions.
25	Act No XXXIII. of 1991. On Transfer of some state-owned assets of public utilities to the local self-governments	Governmental Decree No 201/1997 19 November 1997. Official Journal 1997 Issue No 101.	Government, Minister of MTCWM	Defines the contents of contract on transfer of state-owned public utilities to the municipalities.

1	2	3	4	5
26	Publication of list of exclusively state-owned waters and water works	Decree of the Minister of MTCWM 22/1996.(XI.29) Bulletin of MTCWM Issue No 23.	Minister of MTCWM	Published the list of exclusively state owned waters and water works / facilities.
27	Act No LXXXIX. of 1992. on the System of Labeled and Target-related Subventions for the Self-governments	Corpus of Laws in Force	Parliament, Government, Minister of Interior	Introduces the efficient and transparent rules of subventions for investments of municipalities from central budget. Labeled (or addressed) subventions serve the purposes of water management, healthcare, social, educational and cultural tasks of municipalities. Demands of municipalities can be announced by tenders until given deadline. Application is considered by the ministry professionally related to the tender. Application will be made for the part of investment not covered by own resources. Target-related subventions can be applied for targets, listed in the annex to the law. In water management relation they are: drinking water and sewage canalization, and different types of sewage treatment. To the target-related subvention can be applied subvention from special state funds. The sum of subventions from different sources can not surplus 100 %.
28	Statement of Government about the new target related subventions for municipalities in 1997	Decision of Prime Minister No 16/1997 Official Journal 1997 5 June 1997 Issue No 49.	Government	Announced the list of municipalities supported by subventions, and the sum percentage of subventions by "target."
29	Preparation of labeled (addressed) subventions for municipalities in 1998	Decision of Government No 1095/1997. 29 August 1997 Official Journal 1997, Issue No 75.	Government Minister of Interior	Announced the total sum of subventions by purposes: water management, healthcare, education, social and cultural duties. Defined the deadline of application. Announced the list of proposed subventioned municipalities.

1	2	3	4	5
30	Act No LXXXIII. of 1992. on Some Special State Funds	Corpus of Laws in Force	Parliament, Government, Ministers concerned	<p>Defined five special (separated) state funds. Two of them have relation to pollution control: The Central Environmental Protection Fund and Water Management Fund.</p> <p>The Central Environmental Protection Fund. Listed the forms of revenue, disposal of the fund and expenditures of the fund. Defined in detail the planning activity, and the subventions given by tendering.</p> <p>The Water Management Fund. Defined the annual value of water abstraction charges for public and industrial consumers. Specified by whom can be attained subventions from the fund, list of its revenues, expenditures in detail. Defined the rules of administration of incomes and expenditures. Defined in particular the targets that ought to be supported, and the share of it (60 % of overall sum).</p>
31	Rules of Operation and Allocation of Central Environmental Fund	Decree of MERP No 16/1997. 5 June 1997 Official Journal 1997 Issue No 49.	Minister of MERP	<p>Defined the circle of organizations performing payments for the account of the fund, and the way of publishing for the tendering. Regulated in detail the content of tenders, and the taking of the decision.</p>
32	Specified Rules of Financing of Public Environmental Tasks	Decree of Minister of MERP 6/1997. 31 January 1997. Issue No 10.	Minister of MERP	<p>Defines and announces the % of tasks subventioned from sources of the CEPF.</p>
33	Regulation of Operation and Management of Water Management Fund	Order of MTCWM 4 /1994. Bulletin of MTCWM Issue No 23.	Minister of MTCWM	<p>Contains the rules in detail of generating revenues, fulfilling expenditures from Fund.</p> <p>Defines the duties and competence of participating organizations. (Central and regional). Describes the procedure of tendering.</p>

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34	System of Planning and Financing of Allocation of Sources from Central Budget and from Special State Funds in form of Program-Financing	Decree of Government 262/1997. 21 December 1997. Official Journal 1997 Issue No 117.	Members of the Government	Defines how to handle the sources of Central Budget for different governmental programs, and the rules of financing through Treasury. Regulates the minimum contents of Program Information.
35	Coordinated Allocation of Sources from Central Budget and from Special State Funds for the same investments	Decree of Government 263/1997. 21 December 1997. Official Journal 1997 Issue No 117.	Members of the Government	The major aim of the law is to increase the efficiency of public expenditures from central sources. Defines stricter control on investments financed from central budget, and special state funds. Prescribes the registration of applications in order to exclude double-financing. There is a further regulation of tendering procedure.
36	Acceleration of development of some infrastructural elements with regard to European Integration	Decision of the Government 1085/1997 27 July 1997 Official Journal 1997 Issue No 67.	Members of the Government	Defines the priority of development of infrastructural elements: there are 5 particular action named 1-3 priority refers to transport; 4 - protection of drinking water sources, development of flood protection; 5 - expansion of sewage canalization.
37	Implementation of some tasks of program on modernization and preparation for European integration	Decision of the Government No 2159/1996 28 June 1996 Issue No 32. Bulletin of Decisions	Members of the Government	Declares the mid-term strategy of economical development for every segment of national economy with definition of particular duties and deadlines, and financial sources for implementation. With regard to water management infrastructure special emphasis are given to sewage treatment, canalization and safeguarding of drinking water sources.

1	2	3	4	5
38	Tasks serving transformation of Hungarian subsidizing system to EU-conform system	Decision of the Government No 2355/1997 7 November 1997 Issue No 48. Bulletin of Decisions	Members of the Government	Defines the list of tasks (with responsible for implementation, reporting and deadline) that integrates the recent system of subsidies to EU conform system, i.e., more transparent, public, democratic and based on common responsibility and financial participation of interested parties.
39	Agricultural targets subsidized by Central Budget in 1997.	Decree of Minister of Agriculture No 3/1997 18 January 1997 Official Journal 1997 Issue No 6.	Minister of Agriculture	Defines and announces the agricultural targets subsidized from Central Budget 1997, as well as the rules of application for it. There are special part for investments of development of melioration and irrigation. Sum of subsidy can not exceed 40% of overall value of investment.
40	Rules of operation of water works for agriculture	Decree of Minister of MTCWM 2/1997 18 February 1997 Official Journal 1997 Issue No 15.	Minister of MTCWM	Regulates the tendering for operation of water work, the tender evaluation, the contract on operation of services, the water demand and water utilization and the limitation of water use.
41	National Program on Environmental Protection and the Action Plan to it	Decision of Parliament 83/1997 26 September 1997 Official Journal 1997 Issue No 82.	Members of the Government	Declares the major targets of environmental protection by environmental element: air, water (surface water, ground water), soil. Defines the tasks to reach the targets (planned and proposed programs). In the Action Plan defines the programs, the termination and the preliminary cost of implementation.

1	2	3	4	5
42	Acts of the given years on the Central Budget.	Corpus of Laws in Force	Members of the Government	<p>Defines the Balance Sheet Totals for Central Budget, the sum of deficit to be financed, the transfers between the subsystems of Administration of State Revenues (ASR), and contacts with organizations outside of ASR, size and subjects of governmental guaranties.</p> <p>Contains the expenditures and revenues by ministries, and the budgets of special state funds.</p> <p>Announces the lump-sums by different targets that municipalities can applied for, and the amount of normative subsidies by every target.</p>
43	Establishment and Operation of Public Baths	Decree of Government 121/1996. 24 July 1996 Official Journal 1996 Issue No 62.	Minister of Welfare	<p>Contains the definition of public bath, namely possibility for bathing in a closed area, or building, or in an artificial or natural water(bed), where the service is provided according regulation.</p> <p>Defined the procedure of establishing of public bathes, and conditions for their continuous operation. Duties are given to different members of Government.</p>
44	Act No XLVIII. of 1993 on Mining, and amendment to it Act No XII. of 1997	Official Journal 1997 26 March 1997 Issue No 27.	Members of the Government	<p>Gives the definition for the mining and specifies the activities related to this act. Specific paragraph is granted to the list of activities, fulfilled on the basis of permit.</p>
45	Act No XLI. of 1997 on Fishing and Angling	Official Journal 1997 28 May 1997 Issue No 46.	Members of the Government	<p>Defines the conditions to fishing and angling, considering the rules of environmental protection and the demands of market economy. Contains the illegal tools and methods for fishing and angling.</p> <p>A separate part is given to the fishing right, fishing management, and the protection of fish and its living environment.</p> <p>Contains the duties and competence of national organs of fishing administration, and the tasks of the State. Defines the financial means for fishing. Lists the targets that can be subsidized.</p>

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46	Rules of implementation of the Act No. XLII. of 1997 on Fishing and Angling	78/1997 Ministry of Agriculture 4 November 1997. Official Journal 1997 Issue No 94.	Minister of Agriculture	Contains further clarification in definitions of the Act. Defines the duties regarding paragraphs of the act, contains provisions on information system, procedures of licensing of angling, and methods of angling. Defined specific functions regarding angling and fishing.
47	Act No. XVI. of 1991. on Concessions	Corpus of Laws in Force	Parliament, Government	Declares that one of the possible efficient ways of operating state, or self-government owned activities and properties to give them into concession. General provisions: list of types of activities and properties (among them: regional public utilities, canals, water supply and wastewater treatment works, local public utilities. Defines the rules of tendering for concession, the content of concessional contract and the association of concession/concessional company.
48	Act No. XL. of 1995. on Public Procurement	Official Journal 1995 26 May 1995	Parliament, Government	Defines the rules and procedures of public procurement above certain limits. The limits are established (for purchase of goods, for purchase of services and for purchase of constructions) in the act on annual central budget. These limits for 1998 are: 15 million HUF, 7.5 million HUF and 30 million HUF respectively.
49	Act No. CXII. of 1996 on Credit Institutions and Financial Enterprises	Official Journal 1996 12 December 1996	Parliament, Government	Outlines the definitions of financial service and supplementary financial service, as well as financial institutions, financial enterprises and the credit institution. Defines the procedure of licensing of financial institutions, the sum of the minimal basic capital, the ownership of controlling share. Defines the necessary personal and commodity conditions. Declares the procedure of licensing, representation of the banks. Defines the management and control of financial institutions, responsibilities, the bank-secret. Security Fund, and its function, Accounting and auditing of financial institutions. There is a special chapter on Hungarian Development Bank Plc.

1	2	3	4	5
50	Act No LX. of 1991 on Hungarian National Bank	Corpus of Laws in Force	Parliament, Government	<p>Declares the legal basis and the major duties of HNB. The HNB is functioning independently from the Government, the president of HNB reports to the Parliament. The HNB protects the internal and external purchase power of the Hungarian Forint, issues banknotes, with the tools of monetary policy supports the governmental activity, defines the exchange rates.</p>
51	Act No LXXXVII. of 1990 on declaration of prices	Corpus of Laws in Force	Parliament, members of the Government	<p>Defines that in accordance with the principles of market economy and free competition in which cases the Government or self-governments have right to declare the prices of goods and services. In the appendix to the Act regarding water sector are listed the following goods and services:  Max. price for drinking water of state-owned public utility;  Max. price for drinking water transferred from state-owned to other public utility;  Max. price for drinking water supplied by municipal public utility;  Max. price of municipality-owned wastewater treatment company for services;</p>

## **Annex 2. Compilation of actual investment portfolio**







## **Annex 3. Compilation of planned investment portfolio**



## Compilation of planned investment portfolio (Million US\$ and HUF)

No	Type/name of Project or Programme	Total Capital Requirements 1 US\$=205.18HUF		Funding Period	National Funding Sources											International Funding			Remarks		
		(MHUF)	(MUSS)		Equity	Envir. Fund	Water Manag. Fund	Central Budget	Reg. Budget	Local Budget	Central Budget	Reg. Budget	Local Budget	Public Grants	Comm. Bank Loans	Others	Organization	Grant		Loan	
1	Sewage canalization and Treatment program of Hungary	43,000.00 49,000.00 52,000.00	209.57 238.81 253.44	1998 1999 2000	18,000.00 20,000.00 21,000.00	4,700.00 5,100.00 6,000.00	2,300.00 3,900.00 4,000.00		18,000.00 20,000.00 21,000.00												
2	Sewage treatment program of the Capital and Cities of ComnyStaus	10,725.00 12,102.00 12,167.00	52.27 58.98 59.31	1998 1999 2000	2,255.00 3,202.00 3,167.00				2,370.00 2,900.00 3,000.00					5,000.00 6,000.00 6,000.00			5.36			PHIARE GRANT Included	
3	Protection of the ecolog. conditions of Lake Balaton and improving of water qty	5,000.00 5,500.00 6,000.00	24.37 26.81 29.24	1998 1999 2000					5,000.00 5,500.00 6,000.00												
4	Program on protect. of drinking water wellfield areas (Phase I)	1,050.00 1,550.00 1,650.00	5.12 7.55 8.04	1998 1999 2000					1,050.00 1,550.00 1,650.00												
5	Program on protect. of drinking water wellfield areas (Phase II)	0.00 150.00 250.00	0.00 0.73 1.22	1998 1999 2000					0.00 150.00 250.00												
6	Protection of future drinking water wellfield areas	250.00 450.00 500.00	1.22 2.19 2.44	1998 1999 2000					250.00 450.00 500.00												
7	Program on Great Lowland	200.00 250.00 250.00	0.97 1.22 1.22	1998 1999 2000		250.00 250.00			200.00												
8	Program on water supplement of the hilly area of the Mid-Danube-Tisza region	350.00 600.00 1,000.00	1.71 2.92 4.87	1998 1999 2000					350.00 600.00 1,000.00												
9	Program on Improving of water qty conditions for RSDB (Phase I)	87.00 30.00 30.00	0.42 0.15 0.15	1998 1999 2000	15.00				12.00 30.00 30.00								0.29			Techn. Assist. Service	
10	Program on Improving of water qty conditions for RSDB (Phase II)	0.00 0.00 400.00	0.00 0.00 1.95	1998 1999 2000					0.00 0.00 400.00												
11	Catchment management planning programme	100.00 120.00 140.00	0.49 0.58 0.68	1998 1999 2000		100.00 120.00 140.00															
12	Rehabilitation of oxbow lakes	100.00 120.00 140.00	0.49 0.58 0.68	1998 1999 2000					100.00 120.00 140.00												
13	National Remediation Progr. of Contaminated Areas	7,086.00 7,772.00 8,540.00	34.54 37.88 41.62	1998 1999 2000		1,000.00 1,000.00 1,000.00			4,186.00 4,772.00 5,440.00					1,900.00 2,000.00 2,100.00							
14	Improvement of the drinking water quality of Hungary	0.00 50,000.00 55,000.00	0.00 243.69 268.06	1998 1999 2000					50,000.00 55,000.00												
	<b>TOTAL of lines 1-14:</b>	<b>128,485.00</b>	<b>626.21</b>		<b>15,000</b>	<b>3,000.00</b>	<b>0.00</b>	<b>0.00</b>	<b>119,410.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>6,000.00</b>	<b>0.00</b>	<b>0.29</b>	<b>0.00</b>	<b>0.00</b>	<b>EU Phase</b>		



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